

## CONTENTS

INTRODUCTION . . . . .	3
THE NATURE OF THE PROBLEM . . . . .	8
The Atmosphere and Pollution . . . . .	10
Water and Pollution . . . . .	12
The Land and Pollution . . . . .	13
LEGAL, LEGISLATIVE, AND INSTITUTIONAL PROBLEMS . . . . .	15
Legislation and Pollution . . . . .	15
Institutional Patterns and Pollution . . . . .	17
AREAS OF INADEQUACY, . . . . .	18
Technology—Known and Unknown . . . . .	19
Constraints on Existing Technology . . . . .	19
Research and Education, . . . . .	20
POSSIBLE IMPROVED APPROACHES . . . . .	22
Available Basic Methods . . . . .	22
Auxiliary Techniques . . . . .	23
Public Policy and Institutional Arrangements . . . . .	24
RECOMMENDATIONS, . . . . .	26

## APPENDIXES

1. POLLUTION PROCESSES IN ECOSYSTEMS . . . . .	31
Summary . . . . .	31
Introduction . . . . .	34
A Definition of Pollution . . . . .	35
Ecosystems . . . . .	36
Processes and Zones of Accumulation . . . . .	38
The Soil . . . . .	38
The Water . . . . .	42
The Air . . . . .	51
Planning . . . . .	56
Management of Pollution . . . . .	56
Economic Factors, . . . . .	58

Health Aspects . . . . .	60
Regional Design . . . . .	61
Conclusions and Recommendations . . . . .	61
2. CRITERIA, INSTRUMENTATION, AND MONITORING . . . . .	64
Introduction . . . . .	64
Regulation. . . . .	64
A Sense of History . . . . .	65
Water . . . . .	66
Historical Aspects. . . . .	66
Definitions and Problems. . . . .	66
Regulation and Policy . . . . .	68
Human Health. . . . .	69
Fish and Wildlife . . . . .	70
Industrial Use . . . . .	71
Ground Water Supplies. . . . .	72
Criteria, Pollution, and Quality . . . . .	73
Standards . . . . .	74
Air. . . . .	76
Introduction. . . . .	76
Industrial Problems . . . . .	77
Vegetation Effects. . . . .	78
Air Pollution: Health . . . . .	80
Radiation and Health. . . . .	82
Land . . . . .	83
Incineration Problems . . . . .	84
Sanitary Landfill . . . . .	85
Agricultural Lands . . . . .	86
Summary: Solid Waste . . . . .	87
Instrumentation and Monitoring . . . . .	88
Introduction . . . . .	88
Water Monitoring . . . . .	89
Air Monitoring . . . . .	89
Land Monitoring. . . . .	91
Summary and Conclusions. . . . .	92
3. THE TRANSPORT SYSTEM. . . . .	95
Introduction . . . . .	95
Natural and Modified Systems . . . . .	95
The Fresh-Water Resource . . . . .	97
The Atmospheric Resource . . . . .	110
Natural Dispersion System . . . . .	110
Natural Pollutant Loadings . . . . .	111
Artificial Pollution . . . . .	113
Ventilation Constraints . . . . .	114
Saline-Water Resource . . . . .	115
The Air-Saline Water Interchange. . . . .	115
The Land-Saline Water Interchange . . . . .	115
The Fresh-Water-Saline-Water Interchange . . . . .	116
The Land Resource. . . . .	116
Air-Land Interchanges. . . . .	117

Water-Land Interchanges . . . . .	117
Land-Land Interchange . . . . .	118
Areal-Interchange Analysis. . . . .	120
A Concept of Areal Interchange. . . . .	121
Possibility of a Systems Approach. . . . .	121
Atmospheric Ventilation . . . . .	123
4. THE RESIDUE SITUATION—CURRENT AND FUTURE . . . . .	126
Introduction . . . . .	126
Residue Magnitudes and Effects. . . . .	126
The Atmosphere— Current. . . . .	126
The Atmosphere— Future . . . . .	129
The Land . . . . .	130
The Waters . . . . .	136
Institutional Characteristics . . . . .	144
The Air Environment . . . . .	144
The Land Environment . . . . .	148
The Water Environment . . . . .	150
Status of Technology . . . . .	154
General . . . . .	154
Historical Development . . . . .	154
Status and Inadequacies . . . . .	157
Instrumentation and Monitoring. . . . .	159
Technological Capability to Control. . . . .	161
Present Restraints to Application of Existing Technology . . . . .	171
Conclusions. . . . .	172
Air . . . . .	175
Land . . . . .	176
Water . . . . .	177
Recommendations . . . . .	178
5. POLLUTION-ABATEMENT TECHNOLOGY . . . . .	181
Summary. . . . .	181
Conclusions. . . . .	185
Water . . . . .	186
Origin and Nature of Pollutants . . . . .	187
Quantities and Characteristics of Waste Waters . . . . .	187
Effects of Pollution on Receiving Waters . . . . .	189
Cost of Water Pollution Abatement . . . . .	190
Quality Standards. . . . .	191
Present Technological Capabilities . . . . .	191
Possible Future Technology . . . . .	194
Land. . . . .	196
Air . . . . .	199
Sources of Emissions . . . . .	199
Economic Impact of Air Pollution . . . . .	201
Technological Capabilities. . . . .	201
6. LEGAL AND PUBLIC ADMINISTRATION ASPECTS . . . . .	203
Summary. . . . .	203
Introduction . . . . .	205

Optimizing Methods: Benefit-Cost Analysis and Systems Design . . . . .	207
A Model of Regional Water-Quality Management: The Delaware River Basin Commission . . . . .	209
The Common Law. Administrative Regulation. and Formal Government Bodies. . . . .	212
The Formalist Model: Some Virtues . . . . .	214
The Formalist Model: Some Deficiencies . . . . .	216
Conclusion: Problems. Difficulties. and Aspirations . . . . .	218
Areas for Research in Legal and Public Administration Aspects . . . . .	220
 7. PUBLIC POLICY AND INSTITUTIONAL ARRANGEMENTS. . . . .	222
Introduction . . . . .	222
Nature of Decision Making . . . . .	222
Limitations . . . . .	224
Criteria . . . . .	224
Proposals for New Policies and Institutional Arrangements . . . . .	225
Organization and Conduct of Public Operational Programs . . . . .	225
Organization—The Problem Shed. . . . .	225
Organization—The Federal Government . . . . .	226
Organization—The States . . . . .	227
Organization—The Urban Area . . . . .	228
Proposed Policies to Guide Public Operational Programs. . . . .	228
Research and Measurement . . . . .	230
Legal Institutions and Arrangements . . . . .	231
Private and Public Rights. and the Role of the Court . . . . .	231
Proposed Judicial Changes . . . . .	233
Experimentation with Sanction and Incentives . . . . .	234
Manpower and Education of the Public . . . . .	234
Recommendations. . . . .	235
 8. A BRIEF ANALYSIS OF POLLUTION IN THE DELAWARE ESTUARY . . . . .	237
Introduction . . . . .	237
Air . . . . .	240
Motor Vehicles . . . . .	240
Public Electric Utilities . . . . .	241
Water . . . . .	244
Biological Oxygen Demand—Municipal . . . . .	244
Biological Oxygen Demand—Industrial . . . . .	244
Phosphates. Nitrates. and Silt . . . . .	246
Heat . . . . .	246
Land . . . . .	249
Refuse . . . . .	249
Summary . . . . .	249
 BIBLIOGRAPHY. . . . .	252
 NOTES CONCERNING THE APPENDIXES. . . . .	253
 LIST OF PARTICIPANTS . . . . .	255